

AMENDED IN ASSEMBLY MARCH 29, 2012

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

ASSEMBLY BILL

No. 2268

Introduced by Assembly Member Eng

February 24, 2012

An act to add Section 35 to the Government Code, relating to health and human services.

LEGISLATIVE COUNSEL'S DIGEST

AB 2268, as amended, Eng. Services for underserved populations: funding models.

Under existing law, various state and local agencies fund or administer programs to provide services, such as public health information, social services, and education and child care resources, to eligible persons.

~~This bill would declare the intent of the Legislature to enact legislation to identify populations that are eligible for various community-based services, but that are underserved as a result of traditional place-based and regional funding models for providing these services, and to identify and implement strategies to ensure that the services are made available pursuant to a population-based model, where appropriate.~~

This bill would require state and local agencies to create and implement mechanisms to supplement place-based and regional funding strategies, as defined, to improve the equitable distribution of public resources in relation to funding community-based organizations, as defined, for the provision of health and human services and educational services. Because this bill would increase the duties of local officials, this bill would create a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state.

Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: ~~no~~-yes.
State-mandated local program: ~~no~~-yes.

The people of the State of California do enact as follows:

1 SECTION 1. (a) *The Legislature finds and declares all of the*
2 *following:*

3 (1) *Place-based and regional funding strategies share the*
4 *similarity of defining specific geographic areas of moderate size*
5 *and focusing resources to those places, typically through the*
6 *funding of community-based providers, to achieve measurable*
7 *outcomes over time.*

8 (2) *State and local agencies using place-based or regional*
9 *funding strategies represent billions of dollars for California*
10 *communities. Shortcomings of the approach have profound effects*
11 *on community groups that find themselves outside of, or are*
12 *underrepresented within, targeted neighborhoods.*

13 (3) *Place-based and regional funding strategies have had mixed*
14 *results in terms of desired outcomes, such as reduction of poverty*
15 *and economic revitalization of targeted neighborhoods. Despite*
16 *the mixed outcomes, place-based and regional funding strategies*
17 *remain attractive to state and local agencies and are experiencing*
18 *a new wave of popularity.*

19 (4) *A growing number of community-based organizations are*
20 *challenged with a disparate effect on access to resources, which*
21 *results in inequitable capacity and infrastructure, which then*
22 *perpetuates the limited access to resources.*

23 (b) *Therefore, it is the intent of the Legislature to require state*
24 *and local agencies to create and implement new mechanisms to*
25 *improve the equitable distribution of public resources to*
26 *traditionally underserved populations.*

27 SEC. 2. *Section 35 is added to the Government Code, to read:*

28 35. (a) *For the purposes of this section, the following*
29 *definitions shall apply:*

1 (1) “Community-based organization” means a private nonprofit
2 organization that is representative of a community group or a
3 significant segment of a community group that directly provides
4 health and human services or educational services to meet
5 community needs.

6 (2) “Community group” means a population that is defined by
7 affinity, not geography, which may include, but is not limited to,
8 ethnic populations; persons with disabilities; veterans; the lesbian,
9 gay, bisexual, and transgender community; and underserved
10 communities that have demonstrated barriers to access to health
11 and human services or educational services, or both.

12 (3) “Place-based funding” means the utilization of a framework
13 that includes building upon local infrastructure and saturating an
14 area with resources with the goal of achieving measurable
15 outcomes and facilitating a community-driven investment in the
16 regional plan and the identification of corresponding services.

17 (4) “Regional funding” means the utilization of specific
18 geographic boundaries for the allocation of resources.

19 (b) (1) In relation to funding community-based organizations
20 for the provision of health and human services and educational
21 services, state and local agencies shall do both of the following:

22 (A) Create and implement a mechanism that allows
23 community-based organizations outside of targeted boundaries
24 established pursuant to placed-based or regional funding strategies
25 to work with service-eligible community groups within those
26 targeted boundaries.

27 (B) Create and implement a mechanism that allows
28 service-eligible community groups outside of targeted boundaries
29 established pursuant to placed-based or regional funding strategies
30 to access services from community-based organizations within
31 those targeted boundaries.

32 (2) It is the intent of the Legislature that the mechanisms created
33 pursuant to this section be implemented to supplement
34 placed-based and regional funding strategies utilized by state and
35 local agencies.

36 (c) In creating the mechanisms described in subdivision (b),
37 state and local agencies shall do all of the following:

38 (1) Ensure that culturally competent community-based
39 organizations serving geographically dispersed cultural or

1 language community groups can receive sufficient resources to
2 meet critical community needs.

3 (2) Base needs analysis on disaggregated data that identify
4 disparities in health care and other services, taking into
5 consideration that communities are not always tied to a specific
6 neighborhood.

7 (3) Engage community leaders and community members for
8 their expertise and recommendations when developing these types
9 of funding initiatives.

10 (4) Invest in community capacity and infrastructure building
11 through supporting the development of community-based
12 organizations serving underrepresented or high-need community
13 groups.

14 (5) Ensure that language access and cultural considerations
15 are at the forefront of program development and not an
16 afterthought.

17 (6) Ensure that community-based organizations being funded
18 demonstrate linguistic and cultural competency to serve and work
19 with all service-eligible residents and communities within the
20 targeted place or region.

21 (d) For the purposes of receiving funding under the mechanisms
22 created pursuant to this section, community-based organizations
23 that do not have a demonstrated capacity to serve a certain
24 segment of the population may partner with other community-based
25 organizations that do have that demonstrated competence.

26 SEC. 3. If the Commission on State Mandates determines that
27 this act contains costs mandated by the state, reimbursement to
28 local agencies and school districts for those costs shall be made
29 pursuant to Part 7 (commencing with Section 17500) of Division
30 4 of Title 2 of the Government Code.

31 ~~SECTION 1. It is the intent of the Legislature to enact~~
32 ~~legislation that would develop an approach to do both of the~~
33 ~~following:~~

34 ~~(a) Identify populations that are eligible for community-based~~
35 ~~services, including, but not limited to, public health services, social~~
36 ~~services, and educational services, but that are underserved as a~~
37 ~~result of traditional place-based and regional funding models for~~
38 ~~providing these services.~~

39 ~~(b) Identify and implement strategies, for use by state and local~~
40 ~~agencies that provide or administer funding for the services~~

1 ~~described in subdivision (a), to ensure that the services are made~~
2 ~~available pursuant to a population-based model, where appropriate,~~
3 ~~and that input from community-based organizations is given~~
4 ~~priority.~~

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